| Intermunicipal Cooperation as a Framework for |           |
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|   | IUP2 - 08 |
| Montenegro                                    |           |

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### **Integrated Urban Planning - REPORT**

### A short presentation of IUP participant



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### Briefly about the project work "Intermunicipal Cooperation as a Framework For Integrated Urban Planning Of Boka Kotorska" 2008-09

#### **Country: Montenegro**

#### About the region: Boka Kotorska Bay

- Boka Kotorska Bay is situated on the Adriatic Sea, in south-western Montenegro
- The biggest bay in the country and one of the major tourist attractions
- One part of the bay has been inscribed on UNESCO World Heritage List since 1979
- The whole Bay is a member of the Most beautiful bays in the world club.

#### Issues to be addressed

Boka Kotorska Bay is divided between three municipalities – Tivat, Kotor and Herceg Novi. Despite this administrative division, the region is perceived as a unique cultural landscape.



Although it is logical that the bay is governed jointly by three municipalities, to whom it administratively belongs, usually it is not the case.

The Boka Kotorska Bay region faces risk of devastation of its cultural and natural values. The current scenario of uncoordinated authorities (three municipalities), under whose jurisdiction the region falls, raises serious concerns of sustainable management.

As a UNESCO World Heritage site, the region requires a common planning strategy to be used by the three Municipalities to ensure its sustainability.

#### **Goals and objectives**

<u>MAIN GOAL</u>: The landscape of Boka Kotorska to be managed sustainably by the three municipalities – Tivat, Kotor and Herceg Novi

#### **OBJECTIVES:**

- 1. Creating a platform for enhanced cooperation among the three municipalities in the field of planning
- 2. Creating harmonised policies/regulations at the local level for the joint management of the region by the three Municipalities
- 3. Creating mechanisms for citizens' participation in the planning process in the region

Further activities related to the project work



After the first part of the IUP programme in Sweden, our organization, along with partners from the Mediterranean region, developed a joint project proposal, with which we applied for funding to the EU MED programme <u>www.programmemed.eu</u>. The seven partner organizations (from Spain, Italy, Slovenia, France and Montenegro) selected the topic "Culture as a factor of economic and social innovations" as a platform for their joint activity. The project was entitled "SOSTENUTO".

Each partner organization, in accordance with their local circumstances, selected the field of activity and developed a local plan of action within the SOSTENUTO project. Expeditio developed a project focusing on the facilitation of institutional cooperation (at inter-municipal level) in the area of Boka Kotorska in order to develop a cultural strategy of this area. The idea of the project is to examine, trough developing local cultural

policies, how culture can influence the overall development of the territory, while the emphasis of the project is placed on encouraging community participation.

During the second part of the IUP programme in South Africa, the SOSTENUTO project was approved by the MED authorities and its implementation began. The project is still going on (its total duration is 2.5 years).

So far, the following activities have been realized within the project:

- Compiling and creating a database of cultural stakeholders in the region of Boka Kotorska
- Research "Cultural Needs of Youth in Boka Kotorska"- focus groups, survey by questionnaires, interviewing and final presentation



- Workshop: Development of cultural strategies at the local level for representatives of the local self-governments in Boka Kotorska
- Examining the capacity of cultural policy partakers in Boka Kotorska
- Researching non-institutional partakers of cultural policy in Montenegro interviews with the cultural policy decision makers at the national and local levels,
  a meeting of independent cultural organizations and initiatives in Montenegro,
  participation of Montenegrin cultural scene representatives at the International
  conference of informal cultural organizations and initiatives, held in Macedonia
- Submitting to the Ministry of Culture the comments to the Draft National



Programme for the Development of Culture 2011-2016

 Regular meetings and communication with the partners and representatives of the Boka Kotorska municipalities, participation in the seminars and conferences organized by the project partners

Activities to be implemented by January 2012:

- Mapping of cultural assets of Boka Kotorska ongoing
- Researching cultural needs of the citizens of Boka Kotorska
- Presenting a good practice example from Croatia
- Translating "Guide to Citizen Participation in Local Cultural Policy Development for European Cities"

- Study visit to Slovenia for representatives of the working group responsible for developing cultural strategies, from the Municipalities of Kotor, Tivat and Herceg Novi
- Developing cultural strategies focus groups, interviews, public hearing.

# Other activities of Expeditio that promote integrated urban development

After the IUP programme was finished, our organization has been able to benefit from the use of knowledge gained during the programme.

Over the last few years the activity of our organization has been based mainly on the application of the following Integrated Urban Planning principles:

- promoting sustainable development
- facilitating institutional cooperation
- encouraging community participation
- promoting gender perspective in planning

Following projects illustrate how we applied those principles in our work in 2009-10.



## My Town – My Home

Educational TV programmes being realized in cooperation with the Ministry for Spatial Planning and Environment

At the beginning of 2010, EXPEDITIO

signed, together with a number of other organizations, a Memorandum on Cooperation with the Ministry for Spatial Planning and Environment /recently re-organized into the Ministry of Sustainable Development and Tourism/.

A few months later we received an offer from the same ministry to implement a joint project entitled "My Town-My Home", which aims to promote the principles of sustainable planning through producing a serial of short TV programmes. Our organization is responsible for preparing scripts for 35 short educational and affirmative TV programmes, which aim at raising awareness among the citizens of Montenegro of the principles of sustainable development concerning living in towns. The programmes are re-broadcast three times a week, and then placed on YouTube.

The project is still going on (there are 35 TV programmes to be produced totally). So far, the following topics have been treated:

- Bicycles in towns,
- Town for pedestrians,
- Green town,
- Sustainable town,
- Town and advertisements,
- Town adapted to climate changes,
- Town for recreation,
- Health in towns,
- Towns as a playground,
- Creative public spaces,
- Town and gender equality,
- Public transport,
- Town adapted to blind persons and persons with poor vision,
- Town and tourism,
- Energy efficient building
- Cultural heritage and landscape....

#### IUP INSPIRATION

- For the preparation of scripts for some of the above programmes, we have used material collected during the IUP programme (notes and presentations). We believe that in this way, through the media, we have encouraged sharing of knowledge and experiences about integrated urban planning and promoting the application of the IUP concept in a wider field.
- Scripts for some of the programmes were prepared by our colleague and collaborator Zorica Tomanovic, who had participated in the IUP 2009/10 programme.

## **Benefit Living**

A new layer of creative building and planning in Montenegro



The aim of the project is to promote intercultural dialogue and creativity between EU and Montenegro in the field of contemporary architecture and planning. Its main purpose is **to create models of contemporary, low energy and low cost house** which would form a new space that would put together characteristics of Montenegrin surroundings



and the accomplishments of contemporary architecture, new technologies and knowledge taken from EU and neighbouring counties.

The project is conducted in partnership between:

- EXPEDITIO Centre for Sustainable Spatial Development from Kotor, (lead partner)
- CORNUCOPIA Institute for Space and Culture, from Vransko, Slovenia
- AKADEMIKA Academic Group, from Belgrade, Serbia

One of the project activities is the launching of the website <u>www.expeditio.org/benefit-</u> <u>living</u>. The site features about 100 articles, prepared by members of the partner organizations, which deal with the contemporary approach to architecture and space planning. The aim of the site is to inspire investors and spatial planners in Montenegro to take a more appropriate approach to planning and construction.

The articles published so far include:

- 10 largest obstacles to sustainable development
- "GREEN" water recycling plants integrated into settlements
- Sustainable tourism and devastation of space in Montenegro
- RESILIENCE a new approach to sustainable development
- Making the streets more "user friendly"
- Positive examples of modern architectural practice in Montenegro
- Revitalization projects on the Venetian Lagoon sustainability of the historical structure
- Prefabricated house /ECOLOGICAL ASPECTS/
- Sustainable future of cities
- Cultural monuments modern interventions in historical urban structures
- Landscape the greatest asset of Montenegro
- For a more independent life of blind persons and persons with poor vision
- Examples of preserved cultural landscapes included on UNESCO's World Heritage List / models for BOKA
- Do you use public transport?!
- Modern interventions in the historic urban landscape following the Vienna Memorandum guidelines
- Town adapted to climate changes
- Mainstreaming ECO-DESIGN
- Let us be what we want to see around us
- Seen from another angle
- Planning and health
- Redefining waste
- Sustainable spatial management in Montenegro ...

Project is still on going <u>www.expeditio.org/benefit-living</u>

IUP INSPIRATION

 For the preparation of some of these articles, we have used material collected during the IUP programme (notes and presentations). We believe that in this way, through the media, we have encouraged sharing of knowledge and experiences about integrated urban planning and promoting the application of the IUP concept in a wider field.

## **Gender and Space**

### Gender mainstreaming of spatial planning processes in Montenegro

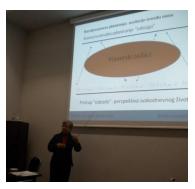
In Montenegro, mainstreaming a gender perspective into plans and programmes at all levels is a legal obligation, which is not sufficiently implemented. The intention of the project "Gender and Space" was to encourage gender mainstreaming of the spatial development planning processes in Montenegro. The project aimed to increase awareness of the principles of gender mainstreaming among the actors involved in the processes of spatial planning in Montenegro.

The main activities of the project included:

1. Conducting a **pilot survey** with female planners planners from Montenegro

The aim of the research "Gender awareness in the field of spatial planning in Montenegro" was to examine whether the spatial planning practice in Montenegro is gender-sensitive and how the existing situation could be improved. The research was conducted by means of face-to-face interviews with women dealing with various aspects of spatial planning in Montenegro (spatial planners/architects/landscape architects/lawyers) and it included:

- Opinions about the current level of integration of gender equality principles into spatial planning processes in Montenegro;
- Guidelines and recommendations for the improvement of current situation;
- 2. Organizing a workshop "Gender Equality and Spatial Planning" intended for both women and men active in the field of spatial planning and management in Montenegro

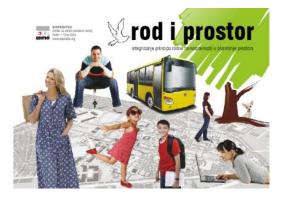


The workshop "Gender and Space" was organized by Expeditio as one of the four round tables within a two-day seminar "Practical Experiences in the Implementation of the Law on Spatial Planning and Construction". The workshop was attended by 20 participants. It was primarily intended for men and women active in the field of spatial planning, who are engaged in developing plans, their implementation or decision-making processes. One of the lecturers at the workshop was prof. Anita Larsson (IUP).

Prof. Anita Larsson, Montenegro 2010

#### 3. <u>Preparation and printing of the</u> <u>publication/guide "Gender and</u> <u>Space"</u>

The publication is intended for both men and women who are open to gaining new knowledge and interested to begin creating a better framework for living in Montenegro, through spatial planning processes.



4. Producing **guidelines and recommendations for gender mainstreaming** of the planning processes in Montenegro

The guidelines were collected during the mentioned interviews with female spatial planners. The recommendations include some of the ideas from the workshop "Gender and Space", organized within the project, as well as the sum of experiences gathered from literature. The guidelines and recommendations are intended for the Departments for urban and spatial planning in the Local self-governments in Montenegro, Ministry of Spatial Planning and Environment (now the Ministry of Sustainable Development and Tourism), firms dealing with preparing planning documents, as well as for non-governmental organizations active in the fields of spatial management, participatory planning, public advocacy, women's rights promotion, etc.

The project was implemented in the period September 2010-February 2011. It was financially supported by the Spatial Planning Support Project in Montenegro, funded by the Swedish International Development Cooperation Agency (SIDA) and managed by the United Nations Development Programme – UNDP.

#### **IUP INSPIRATION**

In project drafting we have used some basic ideas from the IUP training on Gendersensitive planning. When the project was approved by the UNDP, we contacted prof. Anita Larsson who helped us with the following:

- preparing a questionnaire for the research
- recommended literature
- gave a lecture during the workshop" Gender and Space", held in Bečići, Montenegro

## Landscape Stewardship Exchange in Boka Kotorska

foster a more active involvement of citizens in the landscape protection, management and planning of cultural landscape

In July 2010, a Landscape Stewardship Exchange (LSE) programme was held in Montenegro. It was organized by the Quebec Labrador Foundation /Atlantic Center for the Environment (QLF), in partnership with EXPEDITIO.

The aim of the Landscape Stewardship Exchange in Boka Kotorska was to **foster a more active involvement of citizens in the landscape protection, management and planning (stewardship)**, specifically through a direct involvement in the process of **identification of cultural landscape values**. The LSE programme focused on the area of **Boka Kotorska**, including the territories of the municipalities of Kotor, Tivat and Herceg Novi, as an extremely valuable cultural landscape, which is currently facing many challenges and risks related to its protection and planning.

The LSE expert team spent a week in the Boka Kotorska area meeting with different stakeholders in order to obtain inputs from them about the issues the area is facing and share their relevant experience. The LSE included different activities: Introductory presentation, Field visits and meetings, Cultural Landscape Mapping Workshop, Public Presentation

Based on the results of the work and exchange with various stakeholders, the LSE expert team came to the following conclusions

- Boka Kotorska is a cultural landscape of outstanding universal value, despite the fact that only one part of it is inscribed on UNESCO's World Heritage List
- People, both residents and those who come to Boka as visitors, are strongly connected with the landscape
- Currently, there are many threats that can have serious negative impact on the values of the Boka Kotorska area. However, there is also a great potential for the development of desirable vision of Boka Kotorska

**Key topics** that should be part of all processes taking place in Boka Kotorska, especially of those related to the landscape protection, management and planning are:

- Regional approach/strategy Boka Kotorska as a unique whole
- Nature/ culture must be viewed and treated as a unique cultural landscape
- Engagement of the community (education/awareness raising)

In light of these findings, the project participants recommend that Montenegro carefully considers taking up the invitation by UNESCO to "re-nominate an enlarged area around the bay as a cultural landscape". We recommend that the entire Boka Kotorska Bay, including the World Heritage Site and its buffer zone that is still to be defined, is re-nominated as a cultural landscape.

**The Report** on Landscape Stewardship Exchange in Boka Kotorska can be downloaded on our web site: <u>Landscape Stewardship Exchange\_Boka\_REPORT (1.28 MB)</u>

#### **Press cliping**



DAN, 29/11/2009. An article about my experience in South Africa, IUP course mentioned

#### Other

Communication through the mailing list integrated\_planning@googlegroups.com is still alive, although it is less intensive then right after the programme. It is used for the exchange of information between the participants about planning related topics.